Context of the Basin Contexto de la Cuenca

Issues affected by and related to water management

Cuestiones afectadas y relacionadas con la gestión del agua

2017 Rio Grande / Río Bravo Binational Forum | Foro Binacional

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Context of the Basin Contexto de la Cuenca

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Context of the Basin: Hydrology and Water Resources Management

University of California, Davis

Department of Land, Air and Water Resources

Samuel Sandoval Solis, PhD &

J. Pablo Ortiz Partida, PhD Candidate

In collaboration with: John (Jack) Schmidt and Todd Bly WATER











UNIVERSIDAD AUTÓNOMA DE CHIHUAHUA



NAGEMENT

Rio Grande – Rio Bravo: RGB



Basic Information

- 3 States in the US (CO, NM, TX)
- 5 States in Mexico (Chi, Coah, Dur, NL, Tam)
- Area ≈550k km²
- Precipitation: 189mm to 2260mm/year
- Temperature: -2°C to 24°C
- Multiple reservoirs (map showing only >80hm³)

Climate Drivers Northern Branch: Snowmelt Snowmelt from San Juan Mountains



NOAA National Weather Service. Regional Snow Analysis. Central Rockies

Southern Branch: Monsoon

Pacific & Gulf of Mexico



Sandoval-Solis, S. (2010). Effect of Extreme Storms on Treaty Obligations in the Rio Conchos. Final Report. Water Management Research Group. University of California, Davis. Davis, California.



Sayto et al. (2017). Aproximación e impacto directo de ciclones tropicales a la cuenca del Río Conchos, Chihuahua, México.

Natural hydrology : Northern Branch



<u>Natural hydrology</u> : Southern Branch



Gonzalez-Escorcia, Y.A. (2017). Determining the Natural Flow in the Transboundary Rio grande/Bravo Basin. Master Thesis. Instituto Politecnico Nacional, University of California, Davis. Davis, CA.

N D

<u>Natural hydr</u>ology : South<u>ern Branch</u>



Water Use Drivers



Water Agreements



Between States

- Rio Grande Compact (1929)
- Pecos River Compact (1949)
- Reglamento del Rio Bravo*

Between Nations

- Texas Independence (1836)
- Guadalupe-Hidalgo Treaty (1848)
- Convention of 1906
- Treaty of 1944
 - Including 323 minutes
- * In progress

TREATY OF 1944 - BIO GRANDE / BIO BRAVO



- 2/3 of 6 Mexican Tributaries
- ½ of Gains Losses
- All waters from San Juan And Alamos River
- For the U.S.:
- All water from US tributaries
- 1/3 of 6 Mexican Tributaries, this 1/3 shall not be less than 431 MCM/year (350 TAF) on 5 year cycles
- ½ Gains Losses
- Re-set of treaty cycles every 5 years or in <5 years if the U.S. active storage in both international dams is filled with U.S. water





RGB below Fort Quitman: 8,859 MCM



1- Orive-Alba, Adolfo (1945). "Informe técnico sobre el tratado internacional de aguas presentado ante el H. Senado mexicano" Comisión Nacional de Irrigación.
2- Enrique-Coyro, E., (1976). "El Tratado entre México y los Estados Unidos de América sobre Ríos Internacionales." Facultad de Ciencias Políticas y Sociales. UNAM



4 – CONAGUA (2008). "Disponibilidad media anual de las aguas superficiales en la cuenca del Rio Bravo." Diario Oficial de la Federación. 29 de Septiembre de 2008 5 - Brandes Company, B L. (2003) "Water Availability Modeling for the Bío Grande Basin: Naturalized Streamflow Data, Final Benort," TCEO, Austin, TX

Water Infrastructure





Recent hydrology : Northern Branch



Recent hydrology : Southern Branch



Reservoir Storage 2.5 times the Nat. Wat. Availability



Environmental Challenges

- Flow regime alteration (timing, magnitude, frequency, duration)
- Highly diverted and managed river
- Water quality degradation
- Sediment imbalance
- Endangered species
- Proliferation of invasive species
- Hydraulic fracking
- River disconnected also from society









Environmental Opportunities

- Reintroduction of End. Species
- "El dia del Rio" Rio Conchos
- Impossible going back– we get to decide
- Hyd. feasibility of e-flows in Rio Conchos
- Hyd. & economic feasibility in Big Bend
- Env. Restoration: (a) Amistad & Falcon, and (b) Lower RGB Valley
- Recreation





Ortiz-Partida et. Al. (2016). Economic Effects of Reservoir Re-operation Policy in the Rio Grande/Bravo for Integrated Human and Environmental Water Management. J. of Hydrology: Regional Studies.

Water Resources Challenges

- It is a desert!!!
- Highly variable and water scarce basin
- Over-allocated SW and GW resources
- Aging infrastructure and outdated operation
- Fragmented Water Resources Management
- Non-existing GW and Env. Management
- Flood management





Water Resources Opportunities

- Water conservation and Irrig. Efficiency
- Reservoir Re-op & update the operation's manuals
- Conjunctive use (SW+GW+Recycal edge)

Ortiz-Partida et al. (2017). Assessing the State of Water Resource Knowledge and Tools for Future Planning in the Rio Grande-Rio Bravo Basin. United States Geological Survey. South Central Climate Science Center. https://doi.org/10.21429/C9BC7D.



- GW Banking
- Water Education
- Rio Grande/Rio Bravo Water Atlas

Food for thought ...

- Impossible turning back time, we have the opportunity to decide
- It is possible to agree in difficult political times
- We gotta be ready ...
- Develop a practical scientific agenda
- From fragmented to integrated ... From binational to whole basin





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Social Perspectives of the Rio Grande/Bravo

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Stephanie Paladino, Ph.D. spaladino@ou.edu (Univ. of Oklahoma, Center for Applied Social Research)

What is the Rio Grande/Bravo?

".... It's really three rivers. There's the river above Elephant Butte Dam, and you can call that the Rio Grande. There's the Rio Grande Project, which is from Elephant Butte Dam down to Little Box Canyon down here...Fort Quitman. And then that river that runs into the gulf at Brownsville is not the Rio Grande at all. That's Rio Conchos. And the Rio Grande is an occasional tributary. But, I mean, it hasn't been a tributary for some years now, so it's really occasional. So that's a completely different river system."

Study Design & Methodology

- Fifteen months of ethnographic fieldwork in the Rio Grande basin, including in Mexico's Rio Conchos basin
- Over 120 water managers from Colorado to the Gulf of Mexico
- Included:
 - Municipal Managers
 - Federal Managers
 - Irrigation Districts
 - Farmers
 - Recreation
 - Tribal
- Interviews & Participant Observation (~4-8 hours, on average spent with each interviewee)





Why should we care about the social context in the Rio Grande/Bravo?

- Ecological and hydrological problems in the RGB can be documented with good science, BUT solutions to these problems demand human decision-making and action
- Formal legal/governance structures are only part of the social context of water management
- "Regular people" and institutions feel impacts, manage water, demand changes in different ways to meet different needs, objectives
- What are the spaces that allow for identifying, understanding, and weighing trade-offs?

Formal Governance:

Fragmented or Connected?

- Jurisdictional fragmentation (8 states, 2 countries)
 - Federal (Mex/US) and state (US) water laws
 - Interstate water agreements
 - > International water agreements (U.S. & Mexico)
- However, these agreements ALSO are among the few contexts that knit the basin together "socially": force knowledge exchange, interaction, negotiation, collaboration, and possible future reimaginings of the system
- In addition: different properties of river/water system management distributed among many agencies, institutions, organizations

Actor Typologies

GOVERNMENT		IRRIGATION		OTHER ACTORS	
Bi-national	especially, IBWC/ CILA, each part of respective state departments- counterparts	Water Conservation Districts (county-based)		Ag and ranching - individual land owners/managers	
Federal Gov't	directly involved in management of water infrastructure anindirectly through management of basin lands	Multi-county water districts	incl districts w/ a variety of mostly surface or surface and groundwater management responsibilities	NGOs	Land trusts
				Collaborative projects	usually restoration focused- or multiple objectives (environment, landowner, recreation) multiple players: ngo, public, private, academia
		Irrigation districts	can cross county jurisdictions or be within a county; intermediaries between water sources (reservoirs) and irrigators-		
State Gov't	includes state agencies, but also Commissioners to Rio Grande Compact Commission				
				River/water recreation	
		Multi-county	NM- declares certain GW		
County Gov't		groundwater management areas	basins, applies rules; TX	Ag & hydrology engineering	
				Farm insurance/risk	
Municinal	municipal water suppliers	Ditch/canal organizations: 'companies' and		management programs	
·······				Environmental restoration business	
Rural-municipal	(water suppliers for unincorporated settlements, rural residents)	Community ditches/acequias			
		Well-users' associations			

Is "New" River Thinking Possible? Perspectives from the Conchos

- Institutional water management relatively centralized (CONAGUA):
 - Build broader basin knowledge that integrates multiple scales & levels of information and management within one institution.
 - Consejo de Cuenca/RGB Basin Council
- One institution balancing local, regional, national water interests
- **Experiments:** Improve irrigation efficiency in exchange for farmers giving up water rights
- **Base of relatively decentralized local actors** (irrigator organizations and independents, uneven resource base)
- Limited knowledge exchange across and within water sectors, outside of formal governance?
- Borderlands: broader geographic and historical perspectives on the RGB, including up through New Mexico and down to Gulf.
- Binational projects

Is "New" River Thinking Possible? Perspectives from the U.S.

- Water management is relatively decentralized and distributed among many agencies and actors, which can reinforce overly regionalized or localized perspectives. "We actually know more about the other rivers in our state than we do about the rest of the RG basin" (southern Colorado interviewee).
- But, increasing experiments at regional scales (sub-basin) in water management:
 - --between irrigation districts;
 - -- multiple water use sectors;
 - -- groundwater and surface water
- "Lateral" networks/exchanges within and across sectors outside of formal governance. More "average" people.
- Strong networks of "water people" and water organizations pushing ideas

"We should not explain how irrigation-based societies collapsed after centuries or even millennia, but why these societies did not collapse each and every day."

Ertsen et al. [2014]

Acknowledgments

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CONTEXT OF THE RIO BRAVO BASIN: Basic socio-economics

Rio Grande / Río Bravo Binational Forum

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Natural Resources Journal



Combined storage of Monterrey's surface sources of water (La Boca, Cerro Prieto and El Cuchillo Dams)




Metropolitan concentration of Rio Bravo Basin population, 2015

1 Monterrey	4,535,185
2 Cd. Juárez	1,391,180
3 Chihuahua	878,062
4 Saltillo	809,537
5 Reynosa	646,202
6 Matamoros	520,367
7 Nuevo Laredo	399,431
Subtotal Urban	9,179,964
TOTAL BASIN	12,095,967

In 2010 there were around 700,000 people living in rural settlements (approximately 45% in Chihuahua). From 34 to 44% in places with fewer than 100 inhabitants. Between 2010 and 2015 immigrated 355,500 people. Projection for the basin in 2030: <u>14.3 millones</u>

The future: climate change

Projections for the basin suggest that climate will be:1. Dryer.

- 2. More unstable (and probably more extreme).
- With and without climate change, the necessity for adaptation is clear and urgent. Climate change scenarios suggest that this necessity will be more acute than historic records show.



Urban-rural contexts ...

... in interregional transfers of water



Multidimensional framework *Competencies



*Responsibility *Moral *Social initiatives * Interests *Conflicts *Culture *History *Personal factors * Plausible events *Cooperation *Flexibility *Creativity Willingness / *Political obligation Acting **Forces**

Economic Perspective on Water Issues and Possible Solutions in the Rio Grande Basin



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Rio Grande/Rio Bravo Forum 2017

El Paso, Texas November, 7-8, 2017



Drivers of water problems in the Rio Grande:

- 1. Growing population
- 2. Frequent (and long-term droughts)
- 3. Sectoral water (over)use (agricultural production)

=> Impact on: water demand, supply, water rates and costs



Water issues in the RG Basin are not unusual

- Water is a 'common good' \rightarrow tragedy of the commons
 - => No well-established water markets
 - => Economic value of water unknown (i.e., shadow price)
- No clear boundaries in surface and groundwater use (implications of weather variability on water withdrawals)
- No consistent pricing system for water use across sectors (over time)
- Consistent water use monitoring missing
- Imbalance in the economy-environment system (competition for water)





Population in RG adjacent counties



- NM 10% population decline between 2002 and 2014
- TX 24% population increase between 2002 and 2014
- CO Slight variations but no significant change

User (sector) specific measures needed

The University of Oklahoma

Water withdrawals by users, source & totals – all counties





Sector specific measures needed → irrigation vs. other sectors

State specific measures needed → water consumption volumes

Temporal success (2000-2010) → impacts of conservation measures?

Total water withdrawals – only RG adjacent counties



800 600 400 200 0 Alamosa Conejos Hinsdale Mineral Rio Grande 2000 2005 2010

Region and county specific measures needed → water consumption measures



Water rates in TX and MX (average 2002-2016)



CO data not archived – data consistency challenge

Demand/Supply specific measures needed both at regional/county level and for different users (commercial vs residential rates)



Possible water management approaches

Demand management

- 1. Economic incentives and taxes on water consumption
 - Water pricing
 - Subsidies for water conservation (ag. sector, household use)
- 2. Water conservation technologies (agriculture, municipal use)

Supply management

- 1. Economic incentives for new supply mechanisms, approaches and sources
 - Water markets
 - Cap and trade system for water
 - Payments for watershed services
- 2. New infrastructure (dams, levees, canals)
- 3. New technologies (rainwater harvesting, ASR, desalination Kay Bailey Hutchison Desalination Plant in El Paso, TX; Southmost Regional Water Authority Desalination Plant in Brownsville, TX)



Possible water management approaches

Governance

- Establishing property rights
- River Basin organizations and transboundary management
- Cross-state and cross-border regulations

Practical actions needed:

Improve consistency of water use monitoring across the RG Basin to tack progress over time





Competition for Water Resources

Experiences and Management Approaches in the US and Europe



New book on water resources edited by Dr. Jad Ziolkowska & Dr. Jeff Peterson

KEY FEATURES

- Provides a national and regional perspective through the use of country specific case study examples
- Includes a comparative analysis between the US and Europe, illustrating experiences in water management from two sides of the Atlantic
- Covers interdisciplinary topics related to water, such as agriculture and energy

International perspective on water scarcity problems and useful management methods and best practices in the US and Europe

Context of the Basin Contexto de la Cuenca

David Gutzler University of New Mexico

Observed climate variability in New Mexico

1/5



Reconstructed upper Rio Grande streamflow





Huge, natural multidecadal fluctuations in upper Rio Grande flow

treeflow.org Gutzler (2012)

2/5

Projected climate change

3/5



Decreasing snowpack

Observed Snowpack Upper Rio Grande Basin



Decrease in snowpack is happening <u>now</u> ... and projected to diminish further

21st Century Projected Snowpack



Brown & Mote (2009)

5/5

Projected Upper Rio Grande Streamflow



Climate Change in the Rio Grande Basin

- **1)** It's already happening!
- 2) Big projected temperature change (continuation of observed trend) Huge ongoing decline in snowpack
- Significant trend toward aridity
 ... continued variability of precipitation
 ... droughts, when they occur, will be worse than before
 ... stressing water resources throughout the basin
- 4) Global warming adds to existing environmental stresses (such as groundwater depletion and habitat destruction)



Rio Grande at Otowi

The ecological context of flowrelated issues in the Rio Grande/Rio Bravo: Rio Grande Forum November 2017

Phaedra Budy* Demitra Blythe Bryan Maloney Jack Schmidt Todd Blythe

*US Geological Survey – Utah Cooperative Fish ad Wildlife Research Unit

Utah State University

Dramatic Reduction in Flow



- Total annual flow of the northern branch = 95% lower
- The greatest <u>cumulative</u> depletions are at the far downstream end
- Current 2-year flood = decreased by > 60%
- Natural sediment flux has been reduced from the 3rd largest in US to 0 (zero).













Northern branch in southern New Mexico and El Paso/Juarez Valley



American canal where nearly all the Rio Grande flows are diverted

Where the **river** would be naturally



CAUSE

Total annual volume \downarrow (largely dewatered) Flood magnitude, frequency, duration \downarrow

Annual spring flood

BIOLOGICAL EFFECT Native vegetation ↓ Non-native vegetation ↑ Eutrophication? ↑ Wildlife species ↓ Aquatic species diversity ↓ Tolerant species ↑

Forgotten Reach







Saline-tolerant Red Shiner – Cyprinella Iutrensis

Other 'non-flow' related issues that matter (to ecosystem health): E.g., Non-native Asian mussels alter water quality (e.g., XX??)



CHIHU

CAUSE

Flood magnitudes, duration, frequency ψ "Flood" timing altered Periods of low flow \uparrow

Flooding and floodplain inundation ψ

+(Reset floods – occasionally rewidens) +(Spring-fed portions of river)

Sediment Load & Aggradation Channel narrowing ↑ Habitat heterogeneity \downarrow

BIOLOGICAL EFFECT Native vegetation \downarrow Non-native vegetation **↑** Wildlife species \downarrow Aquatic species diversity \downarrow **ESA RGSM recruitment** success ↓

Big Bend Region of Rio Grande



Other 'non-flow' related issues that matter (to ecosystem health): Non-native giant cane (Arundo donax) effects on ecosystem function remain largely unknown but are under study

Ecological Context: Flow is the master variable

- Ecosystem Health and Fish Persistence (for example) requires
 - Adequate base flow
 - No drying
 - Local connectivity
 - Ground water elevation
 - Spring pulse floods
 - Magnitude
 - Duration
 - Floodplain inundation

Reset floods of large magnitude and duration

- Flush sediment
- Reorganize channel
 - Widen, more complex
- Create and maintain habitat and water quality required for healthy biota

https://therivardreport.com/wp-content/uploads/2014/09/20140830_trcwalk_1066.jpg

> 75 species at risk

Novel Ecosystem ?

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- Rich Valdez SWCA













Questions?

¿Pregunatas?

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A ATA A A

 What stood out to you from these five presentations?

 ¿Qué se destacó de estas cinco presentaciones?
Discussion Topics / Discusiones informales:

- Challenges you face
- Ways people overcome these challenges
- Favorite pastimes

- Desafíos que enfrenta
- Maneras en que la gente supera estos desafíos
- Pasatiempos favoritos